

The results of 2 projects supported by UNFPA on “*Support to capacity building at MPI on Integration of population variables into development planning*”. Experiences and possibilities of application in Vietnam situation

*The Department for Labor, Culture and Social Affairs
Ministry of Planning and Investment
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Content

1. The introduction to function, mission and organization of *Ministry of Planning and Investment*, The Department for Labor, Culture and Social Affairs
2. The summary of results of two projects supported by UNFPA titled “***Support to capacity building at MPI on Integration of population variables into development planning***” .
3. The experience and the ability of applying population and Vietnam development planning: Difficulties, result and possibility
4. Discussion and experience sharing

Part 1:

The function and organization of Ministry of Planning and Investment

Ministry of Planning and Investment (MPI) *the Government's Decree No.116/2008/NĐ-CP of November 14th 2000*

The Ministry of Planning and Investment is an agency of the Government, which performs the functions of State management over planning (1) investment(2) and statistics (3) which cover:

- To submit to the Government the programs of action for the implementation of socio-economic development plans already adopted by the National Assembly
 - To issue decisions, directives and circulars in the field of planning and investment within the scope of its State management;
 - Bidding management
 - To act as the principal body in assisting the Government in managing activities of domestic investment, foreign direct investment in Vietnam and Vietnam's investment in foreign countries; to organize investment promotion activities and provide guidance on investment procedures;
 - To act as a principal body in ODA attraction, coordination and management; NGOs funded projects
 - To perform the State management over enterprise and collective enterprise establishment
 - To do statistics
 - To perform the State management over public services in the field of planning and investment under its management as provided for by law
- the Ministry performs 24 function within scope of its state management

Organization structure of MPI

- 31 organizations under the Ministry, 14 departments, 1 general Office, 3 Offices, 2 Institutes and 2 center, 1 research institution and others
- Culture organizations under the Ministry
 - The Department for Labor, Culture and Social Affairs
 - The Department for Science, Education, Natural Resources and Environment

The Department for Labor, Culture and Social Affairs

- To do research and synthesize the development planning, short term and long term projects on population, labor, Healthcare, social welfare, culture, information, etc.
- To act as a counselor for the Minister to carry out the assigned management functions by the government in planning and investment
- 17 regular staff over 24

The planning organization system

- ministerial-level agencies
- Provincial-level agencies
- Municipal level
- Town level: office of finance and planning
- Commune level: no specific organization

Part 2:

Project “Support to capacity building at
MPI on Integration of population
variables into development planning”
coded **VIE/97/P15**

Project VIE/97/P15 for 1997-2000 period

Title : Support to capacity building at MPI on Integration of population variables into development planning

- Duration: 3 years
- UNFPA support: 1,052,109 USD(account for 68% total sum)

Vietnam government: 500 million VND, 100 million VND(in cash)

- Monitoring organization: *Ministry of Planning and Investment* and UNFPA
- Management organization : *Ministry of Planning and Investment*

Why was *Ministry of Planning and Investment* supported by UNFPA to carry out VIE/97/P15?

To fulfill the commitment agreed at *International Conference on Population and Development (ICPD)*, Cairo, Egypt on the following subjects

- Population-development
- Gender equality and women power improvement
- Family-related issues
- Population growth and pattern
- Reproductive rights and health
- Health, diseases and death
- Urbanization and migration
- others

Population and development

To solve the relationship between development planning and population, the international conference on population and development (ICPD) held in Cairo (1994) gave solutions, but the most general is to fully integrate population in:

- (1) development policies
- (2) policy planning
- (3) distribution of resources at different management levels and all facets of planning.
- (4) All facets of planning

Major goals to integrate population and development planning and Vietnam opinion

two major goals to integrate population and development planning:

- (1) Population needs to be fully integrated into sustainable development
- (2) The trend of population change should be taken into account to reach the sustainable development and the improvement in people's living standard.

Vietnam government's opinion:

“Vietnam government is fully aware of the close relationship between population and development planning. The integration of population and development planning is an indispensable component of development strategy and a fundamental factor to improve the living standards of individuals, families and society. Accordingly, Vietnam has to change development planning into the integration of population and development planning

=> Ministry of Planning and Investment's responsibility

The target of project VIE/97/P15

- Long term target : improve national capacity on the integration of population variables into development planning, formulate policies and strategy and evaluate the capacity of other population and development related programs
- Short term target
 - (1) improve the capacity of **Ministry of Planning and Investment** and other state organization on
 - resource distribution
 - population-development policies and strategy formulation
 - Monitoring and evaluation capacity
 - (2) improve the capacity on methods of integrating population variables into development planning
 - national socio-economic development planning
 - development planning at 8 main provinces

The partners

- Ministry of Planning and Investment and other related state organizations
- 8 main provinces: Ha Giang, Yen Bái, Thai Bình, Quang Nam, Đa Năng, Bình Dương, Bình Phước, Khanh Hòa
- related state organizations: General Office of Statistics, Ministry of Education and Training, Ministry of Labour, Invalids and Social Affairs, Ministry of Agriculture and Rural Development, Ministry of Health, etc.
- Universities and research institutions

Project periods

5 periods:

- Warm-up, research of affected subjects and planning
- Condition analysis
- Strategy building and development
- Strategy draft
- Strategy development

Project development strategies

- Communicate
- Launch workshops, training courses, study tours and studying courses
- Research
- Do training course for 8 main provinces

The achieved activities

period 1: Warm-up, research of affected subjects

- collect data, communicate project to people, do research on affected subjects, study policies
- form key member group from Ministry of Planning and Investment and other related state organizations and make the commitment to carry out the project

=> Affirm internal commitment from Ministry of Planning and Investment and other related state organizations to integrate population and development planning

Activity 1- training course and communication of the project

- The action plan of ICPD
- Trends of Population change and Vietnam population programs
- Population-development relationship
- Strategic plan
- Project development plan
- Related organization

Activity 2- Research on the influence of population-development relationship (throughout the project implementation)

- ### 2.1. Workshop to determine the related issues to research on
- Population and education development
 - Population and Healthcare
 - Population and employment
 - Population and agriculture development
 - Population and urbanization

2.2. Workshop on policy analysis for state officers

- Methods of policy analysis
- Techniques of policy analysis
- Uses of policy analysis in development planning

2.3. The method of using policy analysis tools and techniques

- Population estimation pattern Demproj, development forecast Rapid
- Excel
- Power Point

2.4. The workshop consider the available data:

- Data of population
- The result of population census in 1999
- The results of related researches
- Work out the problems and added data

Activity 2- Research on the influence of population-development relationship (throughout the project implementation)

- 2.5.** Survey the opinion of high-ranking officers of Ministry of Planning and Investment and other state organization about
- Population-development awareness
 - Population variables applied in planning
 - Difficulties
 - Suggestions for improvements in the integration of population variables and development planning

Activity 2- Research on the influence of population-development relationship (throughout the project implementation)

2.6. Do research on the efficiency of the projects at some state and local organizations

- Population-development awareness
- Population variables applied in planning
- Difficulties
- The desire for better integration of population-development and planning at ministerial-level

Activity 2- Research on the influence of population-development relationship (throughout the project implementation)

- ### 2.7. Compile report on the influence of demography and development on population change up to 2020
- Population forecast according to project
 - Compile report on the circumstance of population-planning relationship through employment, education, healthcare, agriculture and urban areas

Activity 3- consult experience of foreign partners

- 8 officers of Ministry of Planning and Investment made a study tour on management and regulation on projects/programs in the Philippines and Korea
- 4 officers of Ministry of Planning and Investment enrol in 3 month training course on population-development in the Philippines

Period 2. Condition analysis

- hold workshop on Condition analysis
 - do research on local policies of selected provinces
 - Train and improve the suitable management and regulation capacity in Vietnam
- =>create the foundation for the implementation of suitable strategies for Vietnam situation

Activity 4. Presentation on influences and people's awareness from study tours and training courses abroad

- Training courses in methods of outline building and report writing
- Presentation on the results of study tours and training courses abroad
- Workshops on the possibility of applying those above-mentioned results
- Presentation for leaders of ministry of investment and planning to get comments for improvements

Activity 5. Training workshop on population-development analysis

- Get the general ideas of population and development
- Analyze Stakeholder, SWOT
- Unite definitions and terms
- Population-development analysis process
- Consider the available data and researches
- TOR for interdisciplinary researches

Activity 6. Research on interdisciplinary policies

3 Research on interdisciplinary policies at locality:

- The institute for education in Sóc Trăng
- The institute for labor and employment in Nghệ An
- The institute for sustained social development in Hà Nội

3 further research:

- Education: teachers of secondary schools in the relationship with population
- Employment: jobs for rural adolescents and rural population
- Sustained development: public services in Hanoi, local Healthcare centers for research

Period 3: Strategy development

improve the capability of research, policy analysis and applying research findings into strategic development planning

Activity 7: organized research on specific planning at 3 units of ministry of investment and planning

Specific research

- On education held by **Department for Science, Education, Natural Resources and Environment**
- On employment held by **Department for Labor, Culture and Social Affairs**
- On sustained development held by **Development Strategy Institute**

Desired results

3 guide books about methods of integrating population variables and education, employment, sustained development planning

Activity 8 : Training courses on strategic development planning

8.1.send officers to study abroad

- 4 officers of Ministry of Investment and Planning in the Philippines
- 2 officers of Ministry of Investment and Planning trained in Thailand about demography and demography analysis

8.2. Hold 3 training courses on strategic development planning for Ministry of Investment and Planning and related state organizations(with the participation of international experts)

Activity 9. Training course on the integration of population-development and development planning

9.1. Hold 3 month training course on the integration of population-development and development (Philippine experts and Vietnamese assistants)

- Macro economics basis knowledge
- Integration conceptions
- The methods of integrating population-development and development planning in some particular fields and management levels

9.2. Hold one-week training course on monitoring evaluating planning

Period 4-5: Strategy draft and development plan

Prepare to implement strategic planning in three fields: education, employment, healthcare related to Vietnam conditions

In reality, the project activities move from state level to provincial level

Activity 10. Compose handbook on Integrating Population and Development into Planning

10.1. Printing 3 handbook on Instruction of Methods of Integrating Population and Development in:

- Education
- Employment
- Sustainable development (Health care is an example)

10.2. Finalize training materials on integrating Population and Development at province level.

Part 3:

**Project supporting enhancing capacities of
Planning in terms of Population factor into
Development planning VIE/07/P14 in 2002-
2005**

Project VIE/02/P14 in 2002-2005

Project helps enhance capacities of Planning in terms of integrating of population factor into Development planning VIE/07/P14 in 2002-2005

- Length: 4 years
- UNFPA budget: \$650.000 /TH \$487.300
Government : 750 mil VND (\$50.000)
- Representative : Ministry of Planning and Investment.
- Operator : *The Department for Labor, Culture and Social Affairs*

Project awareness

- Phase 1 there is some limitations in order that UNFPA cut down the budget. Then, continuing Phase 1 with experiment in a larger scale.
- Improve the method of approaching to this issue in terms of mutual relationship among Population, Culture, Society and Development. The speed of Population change is high
- Family planning => Policy related to Population, Employment, Health care, Human resource, Housing, Food, Poverty, Resource usage potentially comes up
- =>Implementing need the participating of scientific organizations in provincial level, *create harmony of : understanding Population- Development, Integrating; analysis and using data into Planning and making policy...to take advantage of resources.*

Target of project VIE/02/P14

- ***Long term:***
Enhance National capacities of planning for development; improve activities of integrating and policy process, program and strategy of Population, Birth health, Sex and Development
- ***Short term :***
(1) Increase awareness of Population-Development , capacities of analysis and data application on Population, Economy and Society and the research outputs into Planning and Policy making.
(2) Enhance capacities of integrating for human resource in planning sector.

Expected output (Phase2)

- Heighten awareness of mutual relationship between Population and Development and the need of integrating Population into Development Planning
- Training integrating Population- Development into Planning activities.
- Improve skills of analysis and data application for MPI and other related sectors

Strategies in implementing (Phase2)

- Enhance capacities through training course :
Evaluating population movement, Data analysis, policy making skills. Methods of 2 round: Training
=>Application =>Higher training
- Communication program and promotion on 3 handbook.
- Technical support for Int'l experts
- Cooperate with Universities, Research institutions, data supporting organization and programs in Population and Development project.

Outputs of 2 projects

- Report on research on groups of attendant.
- Report on situation analysis, awareness, target of enhancing capacities of integrating Population and development
- Report on relationship Population and Development (Education, Health care sector, Agriculture...)
- Report on multi sector policy and other related issues
- 6 presentations on Population – Development
- Overall report on Vinh Phuc Population and Development
- Reference on Population and Development of Philipin
- Finalize 96 indexes of Population – Development
- Analysis of data statistics on Population and other sectors ...

Outputs of 2 projects (2 Phase)

- **Provide 4 training manuals : Overall theory and method of Integrating Population into Development in 2 sectors.**
- **Instruction of Integrating of Population into Development planning in: Employment, Education, Health care sector.**
- **With participating of 15 lecturers from University and several institutions and departments.**
- **Train 520 times of sector staff whole country**
- **Issue 700 handbook, lecturing for 160 senior staff in Government organizations.**
- **Clearly making on Development Planning process and the model of Economy.**
- **Coordinate with University into improve the training program, create the network of research on Planning in new method.**

Awareness, capacities

- Enhance level of argument, research and analysis skill, mobilization, persuading on Population and Development.
- Raise the need and the profit of integrating into Development planning.
- Understanding of Planning, capacities of human resource and the need of changing.
- Take advantage of theory Participatory, proposing and solving
- Application in routine working days. Especially, MPI and Planning sector need be ready in market economy.

Awareness and capacities (con't)

- Apply the outputs of projects into professional works at levels of ministry, sector and province(strategy planning, build 5 year plan), additional application on integrating in Sex,...in Development Planning.
- A lot of universities and institutes use training materials on lecturing.
- Provide the new method of approaching on Population
 - Development and Development in the movement of Population.
- Support implementing method on Commitment on ICDP in Vietnam (MPI and Government organizations)

Supporting

- Departments, ministries, General of statistics...(Ministry of finance, Agriculture and rural development, Education, Construction, Health care sector, Committee of Population
- National economics University, Institution of Scientific Education Development , Institute of Labor Planning and Society, Institute of Sociology ...
- 63 cities and provinces
- Other projects operated MPI and funded by UNFPA ...

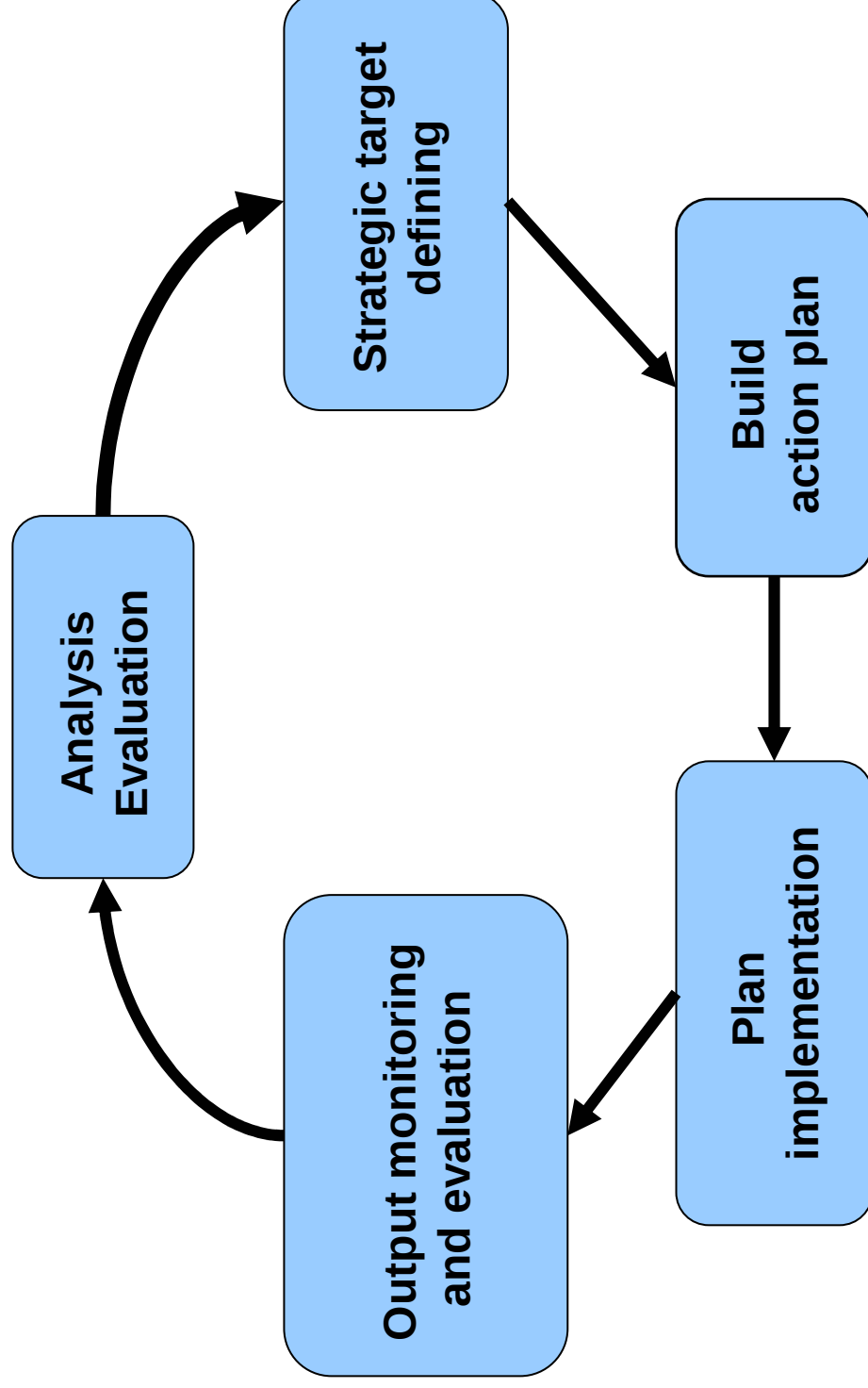
Part 4:

**Experiences in integrating population variables
into Development planning in Vietnam.
Advantages and disadvantages, outputs and
potentials**

View point of Integration

- Population and Development has close mutual relationship. This relationship impacts on 2 factors of Development Planning.
- Integrating is the method of considering the cause and fact of population and development at all levels of planning and each step of planning

Planning process



Integrating Population – Development into Planning.

- Consider the cause and fact of Population-Development (Economy, Society, Materials and Spiritual culture ...) in Planning.
- Analysis in terms of standard, Gắn cho mỗi chỉ tiêu, people, (Who?) Location (Where?) Situation (good, bad, serious?) to find out appropriate solution

Condition to apply Integrating Population – Development into Development Planning

Scientific perspective :

- Development Planning on Economics and Society at all levels.
- Development planning in sectors
- Action plan, program/project

Analysis in terms of standard, Gắn cho mỗi chỉ tiêu, people, (Who?) Location (Where?) Situation (good, bad, serious?) in order that planning maker need to use all methods and tools on strategic planning based on outputs, practical proof, community participants and related partners

Possibility and potentials of integrating Population and Development into Planning process.

- Social economic development planning at all levels => obstacles
- Sector development planning => possibly apply in social sector first
- Action plan, Community development project/program
=> need immediate application

Obstacles and challenges in Vietnam

- Methods of Planning in market economy is not clear and institutional in Vietnam.
- It is not popular to implement methods of strategic planning, output based planning, planning related human resources, participants
- Not clear understanding of integrating Population and Development.
- Social economic development planning is only oriented activities, the basis on integrating is still in question.
- Leaders and staff not familiar with new method of planning and integrating.

Obstacles and challenges (tiếp)

- Basic information on Population and Development is limited , inaccurate, inhomogeneous
- Estimating of movement of provinces is not in details
- Models of Population Development not popular. Capacities of tool usage in planning and analysis – estimating are not enough.

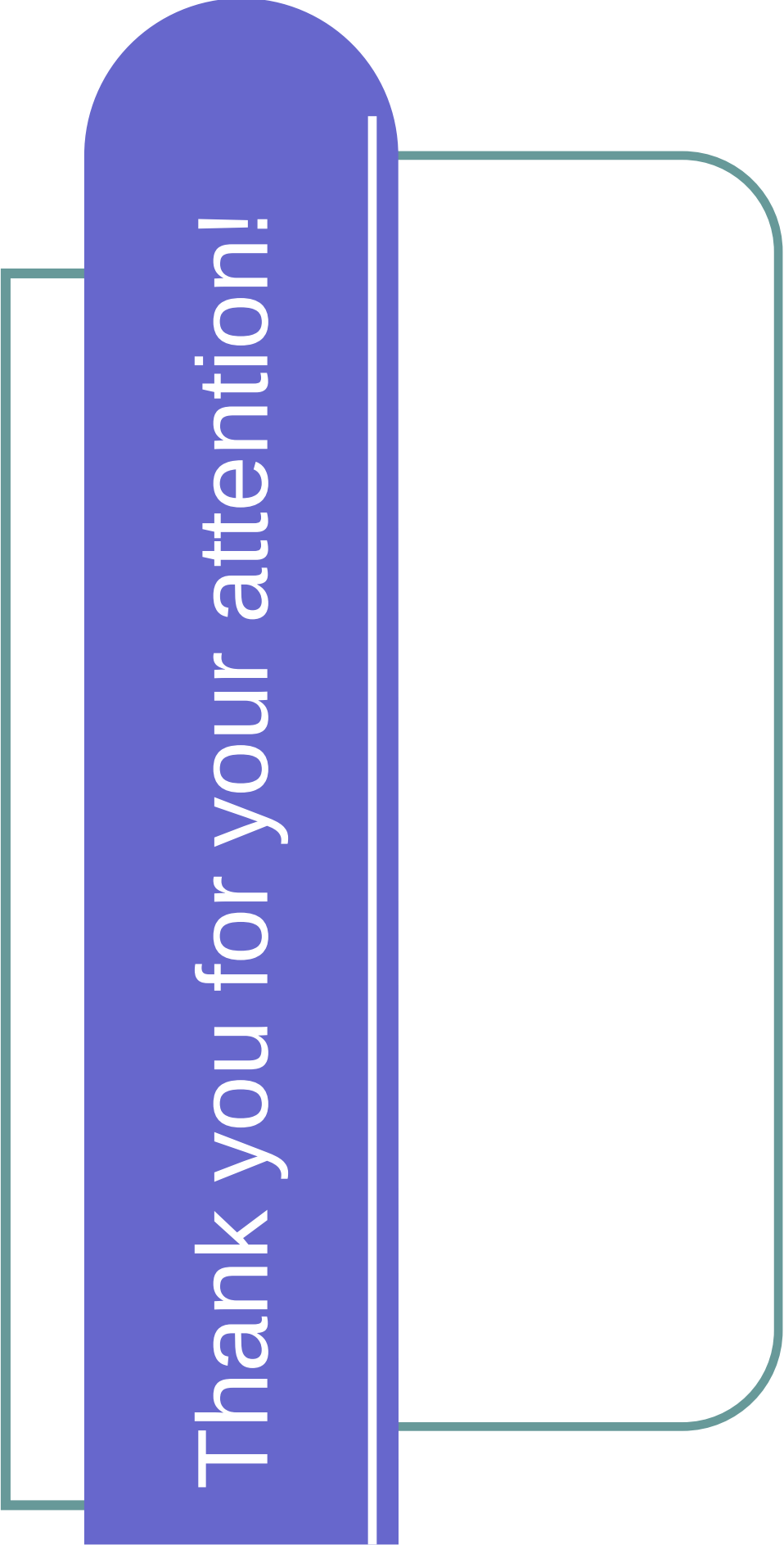
These above are also appropriate to MPI

Possibility of application in MPI

- *The fact is also appropriate to MPI*
- Application Population variables to macro economy index and integrating index
- 5 year plan during 2006-2010 involve the trends and the movement of population until 2010 in terms of the main social need (education, health care, ...)
- Involve with: Sex balance, Youth, Ethnic minorities, children to strategic plan in early period.
- Mainly located in social and each sector development plan

Propose :

- Enhance management information system at all levels, sectors
- Strengthen policy basis on integrating
- Improve knowledge, skills for all sector planning staff in integrating.



Thank you for your attention!